

Public Engagement Plan

Public Comment Period

December 18, 2023 – February 1, 2024



KTMPO ● P.O. Box 729 ● Belton, TX 76513

Killeen-Temple Metropolitan Planning Organization Public Meeting & Comment Period

Regarding:

Public Engagement Plan (PEP)

Public Comment Period December 18, 2023 - February 1, 2024

Public Meetings

In-Person Meetings

Saturday, January 20, 2024 11:00 am - 2:00 pm Copperas Cove Public Library 501 South Main St. Copperas Cove, TX 76522

Monday, January 22, 2024 4:00 - 6:00 pm Harker Heights Public Library 400 Indian Trail Harker Heights, TX 76548

In-person Meeting with Live Virtual Option

Tuesday, January 23, 2024 12:00-1:00 pm Central Texas Council of Governments 2180 N Main St Belton, TX 76513

Virtual Meeting Link: KTMPO Public Meeting
Call in Number 1 (224) 501-3412
Access Code: 938-515-829

For virtual access info visit: http://www.ktmpo.org

Summary

2023 Public Engagement Plan (PEP)

Background

The current Public Participation Plan (PPP) was written in 2007 and has been amended 6 times since then, most recently in 2020.

Staff have been working over the past several months on developing an entire new Public Engagement Plan (PEP) with an emphasis on legislative updates and new First Amendment caselaw.

- Significant updates to the PEP include:
 - Changing the requirement from TAC/PB formally approving the initiation of a required public involvement period to being informed by email that an initiation of a required public involvement period will begin.
 - o The Progressive Levels of Public Involvement chart.
 - Tools for reviewing the effectiveness of public engagement efforts each fiscal year.
- A draft version of the document was sent out with meeting materials.

Plan Adoption Schedule

- December 6, 2023 TAC considers recommending initiation of public involvement for the Public Engagement Plan (PEP).
- December 13, 2023 TPPB considers initiation of public involvement for the PEP.
- December 18, 2023 February 1, 2024: Public Comment Period.
- January 11, 2024 Public Meeting #1: Temple/Belton area (TBD)
- January 25, 2024 Public Meeting #2: Copperas Cove area (TBD)
- February 7, 2023 TAC considers recommending approval of PEP update.
- February 21, 2023 TPPB considers approving PEP update.

TAC recommended initiation of public involvement at their meeting on December 6th. TPPB recommended initiation of public involvement at their meeting on December 13th.

<u>Action Needed:</u> Consider initiation of public involvement for the 2023 Public Engagement Plan (PEP) update.

Public Engagement Plan (PEP)





Public Engagement Plan

We commit to fostering two-way communication that connects your points of views and interests to the transportation decision making process.

Plan Approved: February 21, 2024

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ACKNOWLEDGMENT

This plan was developed in cooperation with rules and regulations set forth by:

- The U.S. Department of Transportation (USDOT)
- The Federal Highway Administration (FHWA)
- The Federal Transit Administration (FTA)
- The Texas Department of Transportation (TxDOT)

The preparation of this plan was funded in part through grants from FHWA and FTA. The views and opinions of the KTMPO expressed herein do not necessarily state or reflect those of the USDOT.

TRANSLATIONS

Based on 2022 American Community Survey Census data, the most common languages of Limited English Speaking households in the KTMPO region are listed below. If this information is needed in another language, please contact the KTMPO Title VI Specialist at (254) 770-2200.

Español (Spanish)

Si necesita esta información en otro idioma, comuníquese con un especialista del Título VI de KTMPO al (254) 770-2200.

한국인 (Korean)

이 정보가 다른 언어로 필요하면 (254) 770-2200 으로 KTMPO Title VI 전문가에게 문의하십시오.

中国人 (Chinese Simplified)

如果需要其他语言版本的此信息,请致电 (254) 770-2200 联系 KTMPO Title VI 专家。 Rúguǒ xūyào qítā yǔyán bǎnběn de cǐ xìnxī, qǐng zhìdiàn (254) 770-2200 liánxì KTMPO Title VI zhuānjiā.

Other translation services for hearing, speech, or visually impaired citizens are listed below.

Relay Texas

For Hearing Callers

Voice to TTY/VCO/HCO/STS: 7-1-1 or 1-800-735-2988

Voice to CapTel: 1-877-243-2823

Spanish-to-Spanish: 7-1-1 or 1-800-662-4954 Spanish-to-English: 7-1-1 or 1-888-777-5861

For Deaf Callers

TTY to Voice: 7-1-1 or 1-800-735-2989 ASCII to Voice: 7-1-1 or 1-800-735-2991 Spanish-to-Spanish: 7-1-1 or 1-800-662-4954 Spanish-to-English: 7-1-1 or 1-888-777-5861

For Deaf-Blind Callers

TeleBraille to Voice: 7-1-1 or 1-877-826-9348

For Hard-of-Hearing Callers

Voice Carry-Over: 7-1-1 or 1-877-826-1789

For Speech-Disabled Callers

Speech-to-Speech: 7-1-1 or 1-877-826-6607 Hearing Carry-Over: 7-1-1 or 1-800-735-2989

APPROVAL

In accordance with 23 Code of Federal Regulations (CFR) 450.316, KTMPO developed a collaborative and comprehensive Public Engagement Plan (PEP), involving the public and stakeholder communities. The Plan must be prepared by the MPO with a 45-day public review and comment period.

KTMPO's PEP is reviewed every three years, updated as needed, and evaluated for effectiveness through objective measures and subjective observations.

Staff has reviewed and updated the PEP in respect to the public participation mission and inclusion statements, regional agencies and stakeholders, outreach and evaluation methods, demographic data, current legislation, and Environmental Justice (EJ) areas. After approval, the Plan is shared with partners for transparency of KTMPO's decision-making process.

Two public meetings for the pro	posed upda	ates to the PEP	were conducted	on
and		_, and a 45-day	public comment	period
occurred from	to		The updated PE	P and
comments received were prese	ented to and	approved on _		_by the
KTMPO Transportation Planning	g Policy Boa	ard (TPPB) at a	regular meeting.	
Judge Roger Miller, KTMPO Ch	air	Uryan Nels	son, KTMPO Dire	ctor

WELCOME LETTER

February 21, 2024

Dear Members of the Public,

Welcome to the Killeen-Temple Metropolitan Planning Organization's Public Engagement Plan (PEP).

The PEP is a blueprint for getting involved in the transportation decision-making process. We need people from all professions, interests, neighborhoods, and abilities to represent the community, share feedback, and provide input about community-specific transportation issues and concerns that may otherwise be unknown. Your participation helps elected officials and technical experts make better, more informed decisions.

If you are wondering, "Can I make a difference?" the answer is, "Yes. Yes, you can!" During the early months of 2023, nearly 700 citizens attended public meetings and submitted written comments sharing their points of view regarding the 2023 Bell County Thoroughfare Plan. Your comments and concerns made the transportation planning process work and resulted in some changes. See how getting involved added value to the transportation decision-making process?

We appreciate that you are taking time to read through the PEP. As you do, may you be encouraged by the Promising Practices at the beginning of each section highlighting KTMPO's commitment to meaningful public involvement in transportation decision-making. Please consider taking the next step and getting involved. There are many ways to make a difference. Our transportation system could be better because of you!

Sincerely,

Uryan Nelson
Planning and Regional Services Division Director
KTMPO Director

Section 1

The Foundation to Public Engagement



















SECTION 1 – THE FOUNDATION TO PUBLIC ENGAGEMENT

Promising Practices

KTMPO commits to providing meaningful engagement that is more than public education, rather an opportunity for the community to influence the transportation decision-making process (USDOT, 2022).

Figure 1.1 – Public Engagement Mission Statement

KTMPO's public engagement missions statement is: Fostering two-way communication that connects the public's points of view and interests to the transportation decision-making process and ensures equitable access for all.

Purpose

The KTMPO is a federally designated regional transportation planning agency known as a Metropolitan Planning Organization (MPO). MPOs were established by the United States (U.S.) Federal-Aid Highway Act in 1962 as intergovernmental organizations to provide elected officials input into the planning and implementation of transportation funds to urbanized areas with populations greater than 50,000. As of the most recent census, there are 420 MPOs across the U.S. with 23 MPOs in Texas (National Association of Regional Councils, n.d.; U.S. Department of Transportation, n.d.).

Structure

Locally appointed and elected officials serve with federal, state, and local transportation agencies and stakeholders on a policy board and/or technical advisory committee to create a fair and impartial setting for regional transportation decision-making. Elected officials can include U.S. representatives, state senators, state representatives, county judges, county commissioners, city mayors, and city council members. Appointed officials include city managers, representatives from regional airports, Fort Cavazos (formerly known as Fort Hood), and transportation agencies like the Hill Country Transit District (HCTD or known as The HOP), Texas Department of Transportation (TxDOT), Federal Highway Administration (FHWA), Federal Transit Administration (FTA), and Federal Aviation Administration (FAA).

Similar representatives and members of the public may serve on other advisory committees and workgroups with special interests such as bicycle, pedestrian, freight, and safety. KTMPO values the unique perspective from citizens and community advocates. These focus groups serve to review key transportation issues and provide recommendations to policy leaders.

The transportation policy board and advisory committees are supported by professional and administrative staff to form and function as the MPO, carrying out the core activities and responsibilities of transportation planning.

Core Activities & Responsibilities

The Federal-Aid Highway Act of 1962 authorizes MPOs to plan, prioritize, and program government funding for transportation projects in metropolitan areas. MPOs are responsible for the continuous, cooperative, and comprehensive (3C) transportation planning process in their respective areas (Federal-Aid Highway Act, 1962). MPOs accomplish this through a data and performance-driven process using various tools to forecast population trends, employment growth, and projected land use and to identify major transportation needs and opportunities for investment. Long- and short-range transportation improvement priorities and investments are determined and documented in transportation plans (U.S. Department of Transportation, n.d.). Example MPO activities include planning roadway and sidewalk projects, setting regional safety goals using crash data, planning studies for traffic signal improvement, and teaching transportation principles to facilitate public engagement. KTMPO does not construct projects as that is the responsibility of project sponsors (cities, counties, and transportation agencies).

Public Engagement

The MPO is federally mandated to create and offer opportunities for public involvement as a key planning practice which informs core activities (Planning Assistance and Standards, 2016). Practicing the 3C planning process engages the public and stakeholders in establishing and developing regional goals and objectives.

To best guide this process, KTMPO has developed and follows a Public Engagement Plan (PEP) which serves as the official policy document and toolkit for board members, advisory committees, staff, and the public.

The public has an opportunity to participate during all phases of transportation planning to assist in shaping the direction and design of our region's multi-modal transportation system.

Figure 1.2 – The Foundation to Public Engagement

The Foundation to Public Engagement starts with YOU, the public. This gear graphic demonstrates where YOU, the public, participate in the KTMPO transportation decision-making planning process. It is not representative of the complete process but emphasizes a contact point for YOU to get involved. A BLUE gear represents YOU, the public. A RED gear represents Killeen-**Temple Metropolitan Planning** Organization (KTMPO). A GRAY gear represents KTMPO's governing body. The Requirements and Best Practices for Meaningful Public Engagement are the blueprint to transparent decision-making. The Plan Development in Respect to **Public Engagement informs:** Public Engagement Plan, Metropolitan Transportation Plan, · Transportation Improvement Plan, Congestion Management Process. The Process of Public Engagement

is early, meaningful, and ongoing.

The Effectiveness of Public Engagement is an ever-evolving evaluation of outreach methods.

The Region

Before effective and equitable public engagement strategies can be developed, it is important to understand the region and its citizens both at the state and local levels.

Population

Texas is the second largest state by both land mass (268,596 sq mi.) and population (30,029,572), containing 3 of the 10 most populated cities in the United States. Texas' growth rate places it among the nation's fastest-growing and largest-gaining states with a population growth of nearly 413,000 residents annually (U.S. Census Bureau, 2023). Sixty-six percent of Texas' population resides in what is known as the Texas Triangle, a megaregion comprised of 35 of the 254 counties, bordered by interstates I-35, I-45 and I-10 and connecting Austin, Dallas, Fort-Worth, Houston and San Antonio. Demographically, the Texas Triangle is younger, less white, and more Hispanic and is the fastest growing megaregion in the U.S. (Clark, 2021). By 2050, about 35 million people will live in the four metropolitan areas of this megaregion (Tomlinson, 2021).

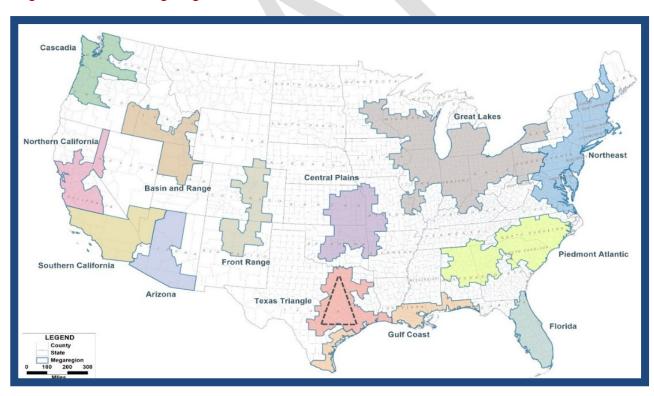


Figure 1.3 – U.S. Megaregions

(Yaro, Zhang, & Steiner, 2022)

Figure 1.4 – Texas Triangle

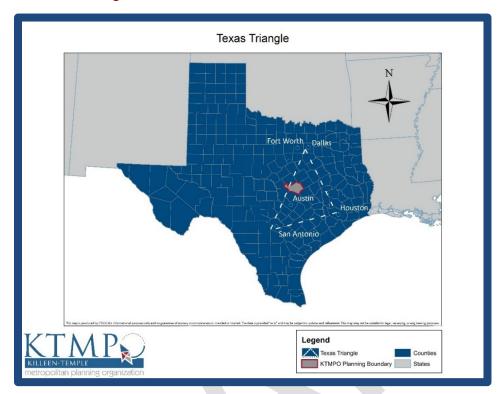


Figure 1.5 – Texas Triangle Highway System

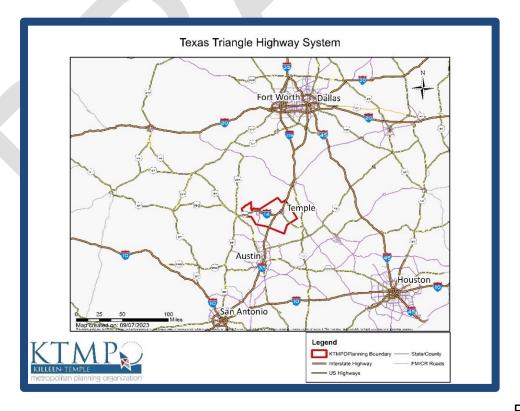
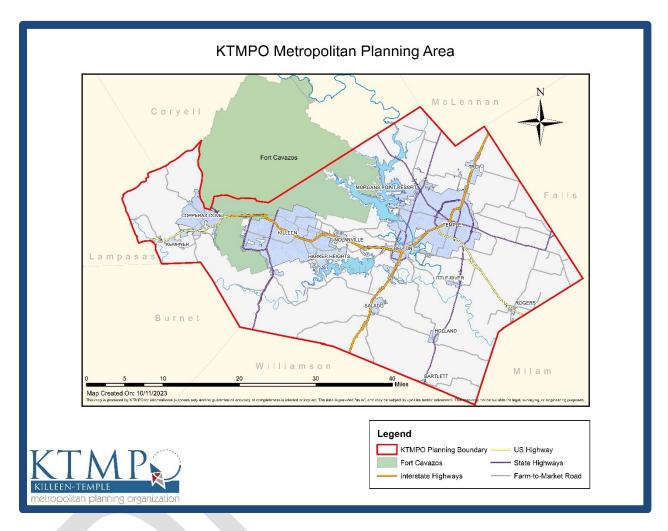


Figure 1.6 - KTMPO Metropolitan Planning Area



The KTMPO planning region is located centrally between the Texas Triangle megaregion and contains the Killeen Urbanized Area and the Temple Urbanized Area with a total population of 432,000 based on the 2020 U.S. Census. Over the last decade, the KTMPO region and its neighboring counties between Dallas and Austin have experienced unprecedented growth. By 2050, the expected population in the KTMPO planning area will be about 575,000, reflecting a growth of 143,000 people and 67,000 jobs added (University of Texas at San Antonio, 2022; U.S. Census Bureau, 2021; Texas Demographic Center, 2018).

The KTMPO boundary encompasses all of Bell County, parts of Coryell and Lampasas Counties to include portions of Fort Cavazos and the following cities in Figure 1.7.

Figure 1.7 – KTMPO Membership

Bell County			
Bartlett	Killeen	Village of Salado	
Belton	Little River / Academy	Temple	
Copperas Cove	Morgan's Point Resort	Troy	
Harker Heights	Nolanville		
Holland	Rogers		
Coryell County			
Copperas Cove			
Lampasas County			
Kempner			

Economy & Roadway Inventory

Texas is the leading state in the U.S. for gross domestic product, exports, and job creation and has the 9th largest economy in the world (Texas Economic Development Corporation, 2022). The Texas Triangle has greater economic diversity, attractive tax incentives and more permissive business and land-use regulations than other megaregions (Clark, 2021).

The KTMPO region contains major roadway facilities and a significant regional rail hub that are vital to commerce, farming, manufacturing, and one of the largest and most populated U.S. military installations in the world, Fort Cavazos. Additionally, the region contains routes along TxDOT's Hurricane Evacuation Route and Hazardous Materials Routes. The KTMPO regional roadway system features 3,700 miles of roadway with 71 miles of interstate, 107 miles of U.S. highway and 135 miles of state highway. On average, there are approximately 4,500,000 daily vehicle miles traveled through the region. I-35, dubbed the North American Free Trade Agreement (NAFTA) Superhighway/Main Street Texas, connects Canada to Mexico and intersects with I-14 in Belton which currently stretches 25 miles to Fort Cavazos with plans to extend westward through Copperas Cove and Lampasas and eastward towards Bryan/College Station as part of the federal Forts to Ports program (KTMPO, 2019).

Planning for anticipated population and economic growth, in conjunction with public engagement, is critical to ensure that KTMPO regional objectives are met. KTMPO commits to creating relevant and meaningful opportunities for public engagement that shapes the decision-making process in our communities.

Section 2

The Requirements & Best Practices of Public Engagement



















SECTION 2 – THE REQUIREMENTS & BEST PRACTICES FOR PUBLIC ENGAGEMENT

Promising Practices

KTMPO commits to going above and beyond the regulatory requirements of our agency to ensure diversity, equity, inclusion, and accessibility of our community (USDOT, 2022).

Diversity, Equity, Inclusion and Accessibility (DEIA)

Engaging users of the transportation network in our region requires the implementation of equitable public engagement strategies that comply with state and federal requirements. The transportation plans and improvement programs developed by KTMPO are incorporated into TxDOT's long-range plans and improvement programs. KTMPO is responsible for self-certifying to TxDOT and FHWA that the MPO planning process conforms to both state and federal rules for transportation planning.

MPOs must allow for:

- Adequate public notice of public participation activities;
- Opportunities to review and comment at decision points in the development of the Metropolitan Transportation Plan (MTP) and Transportation Improvement Program (TIP); and
- Multiple, accessible participation formats, including electronic, virtual and inperson (23 CFR 450).

The USDOT encourages transportation entities' public involvement efforts to be a core practice integrated into all aspects of organizational work and transportation decision-making. KTMPO strives to develop well-thought-out plans using various communication tools and intentional outreach methods connecting with the public early and throughout the planning process (USDOT, 2022). These principles are expressed in the KTMPO Diversity, Equity, Inclusion, Accessibility (DEIA) Statement.

At KTMPO, we are committed to promoting a culture that welcomes and respects the diversity of our employees, citizens, and the communities we serve. We believe that a diverse and inclusive environment is not only the right thing to do, but it also fuels innovation, enhances creativity, and drives the collective success of our region and the State of Texas.

KTMPO commits to fostering two-way communication that connects the public's points of view and interests to the transportation decision-making process and ensures equitable access including but not limited to race, ethnicity, gender, age, sexual orientation, religion, disability, zip code, socio-economic background, or limited English proficiency.

KTMPO commits to advancing transportation planning by creating an environment free from discrimination and harassment, removing barriers to public involvement, and having zero tolerance for any form of discrimination or exclusionary behavior.

This Diversity, Equity, Inclusion, and Accessibility statement serves as a foundation for our ongoing commitment and actions. We recognize that achieving true diversity, equity, inclusion, and accessibility is an ongoing journey, and we remain dedicated to continuously improving and evolving in these areas.

Federal Requirements

Federal Transportation Bills

The most notable multi-year federal transportation bills in the history of transportation planning include:

- Many Federal-Aid Highway Acts, signed between 1916 and 1987, which authorized and provided federal funding for constructing roads;
- The Intermodal Surface Transportation Efficiency Act (ISTEA), signed in 1991, which emphasized the efficiency of the intermodal transportation system to include highway, rail, air, and marine transportation;
- The National Highway System Designation Act (NHS), signed in 1995, which
 designated the NHS developed by the Department of Transportation (DOT) in
 cooperation with the states, local officials, and metropolitan planning
 organizations (MPOs);
- The Transportation Equity Act for the 21st Century (TEA-21), signed in 1998, which built upon the initiatives established in ISTEA with a particular focus on equity through access, opportunity, and fairness;
- The Safe, Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users (SAFETEA-LU), signed in 2005, which authorized the Federal Surface Transportation Programs for highways, highway safety, and transit;
- The Moving Ahead for Progress in the 21st Century Act (MAP-21), signed in 2012, which created a streamlined and performance-based surface transportation program and also built on many of the highway, transit, bike, and pedestrian programs and policies established since 1991;
- The Fixing America's Surface Transportation Act (FAST Act), signed in 2015, which provided long-term funding certainty for the Federal Surface Transportation Programs, streamlined project delivery, included dedicated funding for freight transportation, and provided new safety tools; and
- The Infrastructure Investment and Jobs Act/Bipartisan Infrastructure Law (IIJA/BIL), signed in 2021, which authorized continuation of the Federal surface transportation programs through 2026. The IIJA/BIL created several new formulas and competitive funding programs focused on safety, bridges, resiliency, equity, and climate change. The legislation also encouraged MPOs to coordinate transportation planning with housing, resiliency, and equity.

U.S. Codes and Code of Federal Regulations

Federal transportation bills influence federal statutes or codes written by Congress and found in the U.S. Code (USC). Federal transportation bills also influence regulations written by federal agencies, such as the USDOT, and found in the Code of Federal

Regulations (CFR). KTMPO's PEP adheres to following many codes and regulations found in Appendix E. The overarching regulations regarding public participation are:

- Title 23 of the USC Highways
- 23 CFR 450 Metropolitan Transportation Planning
- 49 CFR 21- Title VI of the Civil Rights Act of 1964

Each of these federal codes and regulations require providing public involvement opportunities for the following groups and decision-making bodies mentioned in 23 CFR:

- Individuals;
- Affected public agencies;
- Representatives of public transportation employees;
- Public ports, freight shippers, and providers of freight transportation services;
- Private providers of transportation (including intercity bus operators, employer-based commuting programs, such as carpool program, vanpool program, transit benefit program, parking cash-out program, shuttle program, or telework program);
- Representatives of users of public transportation;
- Representatives of users of pedestrian walkways and bicycle transportation facilities;
- Representatives of individuals with disabilities; and
- Other interested parties with reasonable opportunities included in Appendix B.

Other Federal Acts and Policies

In addition to federal transportation bills, codes and regulations, there are other federal statues listed below and orders (found in Appendix E) that impact a public participation plan. These include:

- The First Amendment to the United States Constitution which protects the freedom of speech (with limited exceptions) against censorship or viewpoint discrimination among other rights, in designated public forums, including government social media accounts, under the public forum doctrine;
- The Federal Highway Act of 1962 which mandated the formation of MPOs, requires MPOs to plan for regional transportation planning expenditures and be responsible for the continuing, cooperative, and comprehensive transportation planning process for their urbanized area;
- Title VI of the Civil Rights Act of 1964 which states that, "No person in the United States shall, on the grounds of race, color, or national origin, be excluded from participation in, be denied the benefit of, or subjected to discrimination under any program or activity receiving federal financial assistance;"

- The Freedom of Information Act (FOIA) of 1966 which gives U.S. citizens the right to access federal agency records so they can understand their government's operations and activities;
- The National Environmental Policy Act (NEPA) of 1969 which ensures federal agencies consider the environmental impacts of their actions and decisions and presents them in a transparent and informed manner to the public;
- The Rehabilitation Act of 1973, Section 504 which forbids excluding or denying
 individuals with disabilities an equal opportunity to receive program benefits and
 services and defines the rights to participate in, and have access to, program
 benefits and services; Section 508 which requires federal agencies to make their
 electronic and information technology (EIT) accessible to people with disabilities.
- The Age Discrimination Act of 1975 which prohibits discrimination based on age in programs or activities receiving federal financial assistance and prohibits recipients of the assistance from taking actions that result in denying or limiting services or otherwise discriminating based on age;
- The Civil Rights Restoration Act of 1987 which clarifies the intent of Title VI to include all programs and activities of federal-aid recipients and contractors whether those programs and activities are federally funded or not;
- The Americans with Disabilities Act of 1990 which stipulates involving the community, particularly individuals with disabilities, in the development and improvement of services;

State Requirements

State regulations that impact public participation include:

- The Texas Open Meetings Act in the Texas Government Code, Chapter 551, which sets requirements for state and local governmental entities to conduct open meetings and make information relating to governmental conduct and actions accessible to the public;
- The Public Information Act in the Texas Government Code, Chapter 552, which
 gives individuals the right to access government records as all government
 information is presumed to be available to the public (certain exceptions may
 apply); and
- TxDOT Civil Rights Programs which sets forth nondiscrimination clauses in the TxDOT Master Grant Agreement, annual certifications and assurances, Title VI assurances and a review of existing Subrecipient Title VI program components.

Environmental Justice

Title VI of the Civil Rights Act of 1964 built the legal foundation for what Environmental Justice (EJ) is today. KTMPO acknowledges and promotes the importance of

Environmental Justice as a key factor in the transportation planning process through project scoring and prioritization (Appendix D).

In agreement with the National Environmental Policy Act of 1969, and to the greatest extent possible, KTMPO's PEP aims to ensure equitable opportunity among all citizens. (National Environmental Policy Act, 1969).

FHWA defines three basic principles of Environmental Justice (U.S. Department of Transportation, 2019):

- Avoid, minimize, or mitigate disproportionately high and adverse human health and environmental effects, including social and economic effects, on minority populations and low-income populations;
- Ensure the full and fair participation by all potentially affected communities in the transportation decision-making process; and
- Prevent the denial of, reduction of, or significant delay in the receipt of benefits by minority and low-income populations.

Together, these Environmental Justice federal acts and objectives support an EJ practice which informs how KTMPO strives to reduce transportation disparities for its citizens and decision-makers.

Section 3

The Plan Development in Respect to Public Engagement



















SECTION 3 – THE PLAN DEVELOPMENT IN RESPECT TO PUBLIC ENGAGEMENT

Promising Practices

KTMPO commits to aligning the transportation strategies of our region through coordination with member entities and consideration of public input (USDOT, 2022).

KTMPO Plans

KTMPO is tasked with carrying out the core activities and responsibilities of transportation planning in the following plans:

- Public Engagement Plan (PEP),
- Metropolitan Transportation Plan (MTP),
- Transportation Improvement Program (TIP),
- Congestion Management Process (CMP), and
- Other transportation planning initiatives and studies that have a significant scope or impact.

Public Engagement Plan (PEP)

The PEP serves as a living document and resource to KTMPO staff, member entities, and the public, that outlines equitable public engagement strategies and supports transportation planning practices. KTMPO's PEP is reviewed every three years and updated as needed to reflect changes in federal or state requirements, demographic shifts, and outreach techniques. The KTMPO requests public review and comment on the PEP during each plan update or amendment.

Other Complimentary Guiding Documents

Although not required for public review, KTMPO also follows additional guidance to complement our public engagement practices:

 Limited English Proficiency (LEP) Plan identifies reasonable steps for providing language assistance to persons with Limited English Proficiency (LEP) who wish to engage in KTMPO programs and activities. LEP persons are those who do not speak English as their primary language and have limited ability to read, write, or understand English. This plan outlines how to identify a person who may need language assistance, the ways in which assistance may be provided, staff training that may be required, and how to notify LEP individuals that assistance is available.

- Title VI Plan ensures all programs, policies and activities comply with various nondiscrimination laws and regulations to include Title VI of the Civil Rights Act of 1964. This federal law protects individuals, groups, and organizations from discrimination based on race, color or national origin in federally assisted programs and activities. Since other nondiscrimination authorities have expanded the scope and range of Title VI application and reach (i.e., religion, sex, disability, age), reference to Title VI includes other provisions of federal statutes and related authorities to the extent that they prohibit discrimination in programs and activities receiving federal financial assistance.
- Environmental Justice (EJ) Methodology identifies where underserved populations, known as Environmental Justice Communities of Concern (EJCOC), reside so decision-makers can plan transportation projects that improve quality of life for these communities that face barriers to affordable, equitable, reliable, and safe transportation (USDOT, n.d.).

The EJCOC within the KTMPO boundary are identified below. To learn more, see Appendix D.

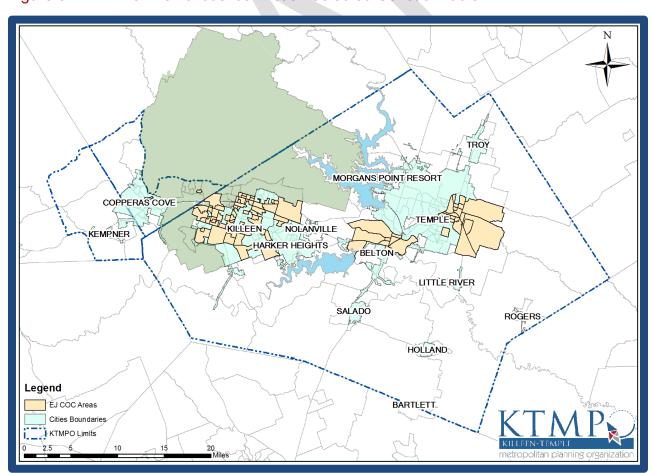


Figure 3.1 – Environmental Justice Areas: Selected Census Tracts

Metropolitan Transportation Plan (MTP)

The MTP serves as a long-term planning document and framework for transportation projects throughout the KTMPO planning area. This is a 25-year planning document and is updated every five years or as necessary to reflect changes in federal or state requirements and planned projects. KTMPO seeks public review and comment on the MTP during each plan update or amendment.

The MTP contains regional objectives that are equally important and include:

- Improve safety, reliability, and efficiency in transportation system;
- Improve mobility, reduce congestion;
- Improve access to jobs, homes, goods, and services;
- Promote a healthier environment; and
- Encourage regional coordination and public participation in decision making.

The objectives inform a list of regional transportation projects that are nominated, prioritized, and selected based on available federal or state funding and construction readiness.

Transportation Improvement Program (TIP)

The TIP serves as a short-range planning document for transportation projects that are funded and expected to begin construction within the next four years. It is essentially the first four years of the MTP's 25-year plan. The TIP is updated every two years or as necessary. KTMPO seeks public review and comment on the TIP during each plan update or amendment.

Congestion Management Process (CMP)

Because the KTMPO planning area exceeds a population of 200,000, we are federally mandated to develop a process to monitor and reduce congestion in the region. The CMP is a playbook of strategies designed to improve the safe and efficient movement of people and goods. CMP review and update is encouraged every five years or as necessary in response to federal requests. KTMPO seeks public review and comment on the CMP during each plan update or amendment.

Other Transportation Planning Initiatives and Studies

KTMPO often hosts or partners with member jurisdictions to engage the public in support of regional transportation planning initiatives and studies that have a significant scope or impact. Examples include Transportation Visioning sessions, City Master Plan Updates, Interstate/Highway Feasibility Studies, and Thoroughfare Plans. These activities support transportation planning objectives and the decision-making process.

Section 4

The Process of Public Engagement



















SECTION 4 – THE PROCESS OF PUBLIC ENGAGEMENT

Promising Practices

KTMPO commits to ongoing engagement beyond the initial touchpoints to cultivate trust and transparency with our communities. KTMPO seeks to address barriers to inclusion and identify new opportunities to connect with all people. (USDOT, 2022).

Addressing Planning Factors through the Process

A continuous, cooperative, and comprehensive (3Cs) planning process that provides for consideration and implementation of projects, strategies, and services addresses factors from FHWA's Planning Emphasis Areas 2022 and 23 CFR 450:

- Support the economic vitality of the metropolitan area, especially by enabling global competitiveness, productivity, and efficiency;
- Increase the safety of the transportation system for motorized and non-motorized users;
- Increase the security of the transportation system for motorized and nonmotorized users:
- Increase accessibility and mobility of people and freight;
- Protect and enhance the environment, promote energy conservation, improve the
 quality of life, and promote consistency between transportation improvements
 and state and local planned growth and economic development patterns;
- Enhance the integration and connectivity of the transportation system, across and between modes, for people and freight;
- Promote efficient system management and operation;
- Emphasize the preservation of the existing transportation system;
- Improve the resiliency and reliability of the transportation system and reduce or mitigate storm water impacts of surface transportation; and
- Enhance travel and tourism.

Meaningful Public Involvement

Features of meaningful public involvement include (USDOT, 2022):

- Understanding community demographics;
- Building durable community relationships;
- Understanding community wants and needs;
- Involving broad representation of community;
- Using community-preferred engagement techniques; and
- Documenting and sharing community's impact on decisions.

Positive Outcomes from the Process

A well-implemented Public Engagement Plan (PEP) supports KTMPO's DEIA Statement and accomplishes the following outcomes:

- Creates and maintains partnerships that are open and accessible to the public, stakeholders, and policymakers;
- Improves decision-makers' and the public's understanding of transportation issues, solutions, and obstacles of the planning process;
- Works with community groups to create opportunities for all citizens to learn about issues and projects under consideration that may impact their quality of life and community;
- Builds and maintains a network of community leaders/volunteers or transportation advocates who have been identified as representing EJCOC;
- Seeks opportunities for public comment from special populations including lowincome individuals, the elderly, people with disabilities, and minority communities that may not typically participate in the planning process;
- Utilizes a variety of communication techniques, formats, and mediums in multiple languages to reach a larger audience;
- Provides timely responses to concerns and comments raised by the public with follow-through to demonstrate that decision makers seriously considered public input; and
- Disseminates clear, concise, and timely information to citizens, affected agencies, and interested parties. A list of Regional Agencies and Stakeholders is included in Appendix B.

The Progressive Levels of Public Involvement

The International Association of Public Participation has developed a Spectrum of Public Participation, which follows five successive levels of public involvement (IAP2, n.d.). KTMPO has adapted this Spectrum, known as the Progressive Levels of Public Involvement, to reflect our ability to measure the activities of our region. The use of each level of participation depends on factors such as timeline, staffing capacity, resources, and public interest. Each level of participation incorporates a list of tools and techniques to be used under each respective level as a means of appropriately engaging the public.

Figure 4.1 – Progressive Levels of Public Involvement: Inform, Understand, Involve, Collaborate, Empower

	Inform	Understand	Involve	Collaborate	Empower
	One-Way Interaction	Two-Way Interaction			
KTMPOs Role	Provide balanced and objective information, alternatives, opportunities, and/or solutions.	Obtain early and on-going public feedback.	Create an environment where the public feels heard, respected, and wants to make a difference.	Build shared values that connect the public's points of view and interests to the decision-making process.	Place final decision-making in the hands of elected officials.
Tools and Techniques	Website, email, mail, social media, printed literature, media/ TV/radio maps Public comment forms, social media channels, surveys, mapping community events. Public comment periods, public meetings, or presentations, feasibility study workshops, ar with community organizations.			s, open meetings,	
TV/radio, maps, and data.		Freight, Bicycle/Pedestrian, s advisory committees, and sp interest groups.			
ř					Committee and Policy Board
KTMPOs Commitment to the Public	We will provide you with relevant and timely information using a variety of communication channels.	We will listen, validate, seek to understand community networks, and acknowledge concerns and aspirations.	We will ensure that your concerns and aspirations are documented, responded to, and shared with the appropriate regional partner.	We will remove or reduce barriers to public involvement. We will invite you to attend and become members of committees that have a role in the decision-making process.	We will provide your input to the decision-making bodies. We will share feedback on how your input influenced the decision.
Effectiveness of Public Engagement	Ever-evolving eva public.	aluation of KTMPO's	role, the tools and to	echniques, and our co	ommitment to the

KTMPO's Role in the Process of Public Engagement

Inform

KTMPO informs the public by providing balanced and objective information to assist them in understanding transportation problems, alternatives, opportunities and/or solutions. This level of participation is often characterized by a one-way channel of communication used to address the immediate need of constituents.

Understand

KTMPO listens to the public by obtaining public feedback. This level of participation is often characterized by a two-way channel of interactive communication used to shape and inform some KTMPO programs.

Involve

KTMPO creates an environment where the public feels heard, respected, and wants to make a difference. This level of participation is often categorized by a two-way channel of interactive communication throughout the process and works to advance solutions to complex problems.

Collaborate

KTMPO builds shared values that connect the public's points of view and interests to the decision-making process. This level of participation is often a two-way channel of communication with multiple interactions throughout the process, working to advance solutions to complex problems.

Empower

The outcomes of the Progressive Levels of Public Involvement inform the transportation planning decisions made by the KTMPO Policy Board.

Tools and Techniques in the Process of Public Engagement

Inform

KTMPO informs the public and Regional Agencies and Stakeholders (Appendix B) utilizing one-way channels of communication such as a website, email, mail, social media, online marketing services, and media outlets. Information is available in both printed and digital formats, maps, and data. These various channels and information formats are intended to quickly reach a broad public audience and inform them of

meeting information, opportunities for public involvement, project information, studies, policies, community events, and other resources from transportation partners.

Specialized media for specific cultural and language groups is also used when possible and appropriate.

Understand

KTMPO works with the public using two-way channels of communication such as public comment forms, social media channels, surveys, mapping tools and community events. These various channels and formats are intended to go beyond one-way information sharing and are a first step of a series of two-way channels to notify and solicit feedback regarding meeting information, opportunities for public involvement, project information, studies, policies, community events and other resources from transportation partners.

Digital public comment forms may be found on the KTMPO website and submitted online or by email. Paper public comment forms are also available in both English and Spanish (included in Appendix C) and are available at KTMPO meetings, offices, and other public events.

The MPO monitors information published by the U.S. Census regarding persons who speak English less than "very well," which languages they speak, and provides certain services in languages most likely to be needed within the Killeen-Temple region.

At least one American Indian tribe has expressed an interest in being notified of activities throughout the state of Texas. Though there are no tribal governments located in the KTMPO study area, the MPO coordinates with TxDOT to keep tribal governments informed of major decisions affecting the region.

KTMPO hosts several social media channels across platforms such as Facebook, Instagram, Twitter, and LinkedIn. These social media channels give the public opportunities to respond to KTMPO shared content by commenting on the post or sending a message to the platform inbox.

KTMPO often solicits public response through paper and digital surveys to engage the public about new or existing plans, programs, and studies.

Periodically, KTMPO may work with consultants or other planning partners to publish online mapping tools or in-person map displays that allow the public to pin-point, flag, and comment on areas for improvement within their communities.

Upon request, KTMPO will attend community events. KTMPO will utilize these opportunities as a means of soliciting feedback and respond as appropriate.

Involve

KTMPO involves the public utilizing a second step in a series of two-way channels of communication such as public meetings, public comment periods, open meetings, public workshops, presentations, and partnering with community organizations.

Public Meetings and Public Comment Periods

Public meetings and public comment periods allow for more focused exchange of information regarding transportation issues, plan updates, or amendments not conveyed through public comment form, social media post, or digital surveys. Public meetings and public comment periods will be held prior to KTMPO plan adoption or amendments, but are not required for administrative modifications. Locations of public meetings are planned to ensure accessibility by EJCOC.

Public comment periods will begin on a Monday (non-Federal holiday) and will end on a day KTMPO office is open for official business. If the specified comment period ends on a weekend or holiday when the KTMPO office is not open, the comment period will be extended to the next day on which the KTMPO office is open. The Unified Planning Work Program (UPWP) does not require public involvement.

All public comments and mapping data received from public meetings and public comment periods will be reviewed, saved, replied to by relevant staff and shared with the TAC and TPPB. Any significant comments received on the PEP, MTP, TIP, and CMP during the public comment period will be summarized along with a disposition report and included as an appendix to each document. Any significant comments received by members of the KTMPO, TAC, or TPPB will also be presented by staff and discussed prior to final approval of the document. If the final PEP, MTP, TIP, or CMP differs significantly from the one which was made available for public comment by the KTMPO and raises new material issues which interested parties could not reasonably have foreseen from the public engagement efforts, an additional opportunity for public comment on the revised plan will be made available.

Figure 4.2 – Planning Activities, Public Meetings and Public Comment Periods

Plan Activity: Adoption					
Occurs through the creation, revision, or scheduled update of existing plans.					
Frequency	Public Meetings	Public Comment Period			
PEP every 3 years	Minimum of 2 meetings prior to TPPB approval.	45 days; to be concluded prior to TPPB approval			
MTP every 5 years TIP every 2 years CMP every 5 years	At least 1 public meeting will be held in either Temple or Belton to serve the east side of the KTMPO boundary. At least 1 public meeting will be held in either Harker	30 days; to be concluded prior to TPPB approval			
	Heights, Killeen, or Copperas Cove to serve the west side of the KTMPO boundary.				

Includes major revisions that change the approved intent or content of a document and require public review and comment, and a re-demonstration of fiscal constraint where applicable. Frequency Public Meetings Public Comment Period As needed for PEP Minimum of 1 public meeting prior to TPPB approval. As needed for At least 1 public meeting will

approval

be held in a location close to

the affected area if possible

and appropriate.

Plan amendment for PEP may be triggered by:

- Change in federal or state requirements;
- Change in demographic; or

MTP

TIP

CMP

• Change in outreach techniques.

15 days; to be concluded prior to TPPB

Plan amendment for MTP or TIP may be trigger by:

- Addition or deletion of a project funded in whole or in part with federal dollars;
- Change in project cost or project phase that is greater than 50% increase in federal dollars and exceeds \$1,499,999;
- Change in initiation dates of project or project phase that would move a project out of the TIP;
- Change in a project phase such as the addition of preliminary engineering, construction, or right of way of a federally funded project; or
- Change in design concept or design scope of a federally funded project, such as changing project termini or the number of through traffic lanes or changing the number of stations in the case of fixed guideway transit projects).

Plan amendment for CMP may be triggered by:

- Change in priority listing of projects;
- Change in congestion management recommendations; or
- Update in congestion management analysis.

Plan Activity: Administrative Modification

Includes minor language, grammatical, format, or other corrections that would not change the approved intent or content of the document, overall project list, or overall scope of any project.

Frequency	Public Meetings	Public Comment Period
As needed for	None required. Modifications	None required.
PEP	may be approved by staff	
MTP	and presented and	
TIP	discussed at meetings of the	
CMP	TAC and TPPB.	

Administrative modification for MTP or TIP may be triggered by:

- Change in cost of project or project phase that is 50% or less increase in federal dollars and less than \$1,500,000;
- change in the control section job (CSJ) number of a project unless the change also affects other characteristics of the project or funding;
- Change to funding sources of previously included projects; or
- Change in letting date or funding date of a project or project phase.

Open Meetings

KTMPO hosts two types of open meetings to conduct business, provide information to the public and solicit feedback: TAC and TPPB Meetings. The TAC will hold an open meeting generally on the first Wednesday of each month, while the TPPB will hold an open meeting generally on the third Wednesday of each month. If no agenda items are proposed for a specific meeting date, the dates may be adjusted as long as the TAC and TPPB meet a minimum of four times a year. Additional meetings may be scheduled as necessary. All TAC or TPPB meetings will be recorded, with the recordings held for a minimum of three years. A record of proceedings, including attendance, will be made available at the MPO office within 65 days of the meeting on the KTMPO website and YouTube channel.

Other open meetings to provide information to the public and solicit feedback include the Bicycle and Pedestrian Advisory Committee (BPAC), Freight Advisory Committee (FAC), feasibility study workshops, transportation workshops, and open-house events.

All public comments and mapping data received from open meetings will be reviewed, saved, replied to by relevant staff and shared with the TAC and TPPB.

Locations of open meetings will be held generally at the Central Texas Council of Governments (CTCOG) building located at 2180 N. Main Street, Belton, Texas 76513. If agenda items affect a specific community or area, the open meeting may be held in the affected community if facilities are available. Locations of public involvement are planned to ensure accessibility by EJCOC.

Notification Practices for Public and Open Meetings

Notification for public and open meetings will be provided in the following manner:

Figure 4.3 – Meeting Types and Notification Practices

Medium	Notification Practice	Plan Adoption or Amendment	TAC	ТРРВ	BPAC	FAC
Print	Meetings will be posted at the KTMPO office at least seventy-two (72) hours in advance.	✓	~	~	✓	✓
	Formal advertisement will be placed in the two newspapers with the largest general circulation.	V	~	✓		
	Meeting dates, times, and locations will also be posted on www.ktmpo.org as well as through social media.	Ý	~	✓	✓	✓
Online	Meetings will also be posted at least seventy-two (72) hours in advance with the Texas Register, a weekly information publication submitted by state and other public agencies. Texas Register is available online at http://texinfo.library.unt.edu/texasregister/ or by paid subscription.	✓	✓	✓	✓	√
Email or	Notifications of open meetings will be sent via e-mail and/or mail to all persons in the notification database.	√	✓	✓	✓	✓
Mail	Meetings will be sent to County Clerk offices within the KTMPO region for posting at lease seventy-two (72) hours in advance.	√	✓	✓	√	✓

KTMPO staff may perform the following tasks for meetings: prepare an agenda, provide technical assistance during the meeting, make a presentation, or arrange for others to make a presentation that uses innovative techniques to elicit full participation.

In the event in-person meetings are not recommended (i.e.- extreme weather or public health event), virtual open meetings or virtual public meetings may be held and comments may be submitted through the virtual platform. If an individual is unable to submit public comment using a virtual platform, printed materials and a lockbox for comments will be made available in the foyer of the KTMPO offices.

Organizations such as chambers of commerce, economic development corporations, independent school districts, and civic clubs may request KTMPO to present in person or virtually regarding transportation plans, programs, and studies. KTMPO will utilize these opportunities as a means of soliciting feedback, responding as appropriate.

These presentation opportunities often open the doors to partnering with community organizations that have a vested interest in the community. KTMPO values partnerships with community organizations that represent and speak on behalf of members of the community, many of whom are under-served in transportation planning. Partnerships are an ongoing relationship that are consistently used as a reference for public concerns and aspirations throughout the planning process. KTMPO seeks to receive input from these organizations on transportation plans, projects, needs, gaps, and inefficiencies.

Collaborate

KTMPO collaborates with the public utilizing a third step in a series of two-way channels of communication by engaging members of the public and inviting them to serve on advisory committees and special interest groups relative to their professional or personal experience. Doing so supports KTMPO's DEIA mission statement while also adhering to requirements in 23 CFR regarding public involvement opportunities for underserved populations. Members of the public serving on advisory committees can assist in defining a particular project purpose and need, represent the interests of various constituent groups, and provide feedback and guidance on transportation planning processes. Committee and interest group representation by members of the public bridges the gap towards Environmental Justice by including concerned, affected, and interested parties into the planning process.

Two advisory committees with public membership are:

 BPAC is comprised of representatives from KTMPO member cities, TxDOT Districts, Fort Cavazos, and public citizens with a leisurely interest in or are dependent upon active transportation. BPAC discusses regional safety and connectivity issues facing non-motorized road users and advises the TAC and Policy Board on potential solutions to those issues. BPAC also discusses ways to advance biking, walking, and other active transportation modes within KTMPO road and trail networks.

 FAC is comprised of representatives from KTMPO member cities, local freight stakeholders and public citizens with an interest in freight transportation, issues, projects, and funding needs for freight improvements. The Committee advises the TAC and Policy Board on issues facing freight in the region.

Study-specific advisory committees and special interest groups with representatives from the public will be formed as deemed necessary by the Policy Board and/or MPO staff.

Empower

KTMPO empowers the public utilizing a fourth step in a series of two-way channels of communication and decision-making by presenting all public comments, and advisory committee and special interest group recommendations to the TAC and TPPB for final consideration and approval.

KTMPO member municipalities, through their appointed or elected officials serving on TAC or TPPB, are empowered with planning review and decision-making in the transportation planning process.

The decision recommending and decision-making bodies of KTMPO are:

- TAC is comprised of planning and technical representatives of KTMPO member cities, counties, Fort Cavazos, HCTD, TxDOT, FHWA and FTA. The TAC reviews data, studies, and plan amendments, assists staff with project scoring, and makes recommendations on technical issues to the Policy Board.
- TPPB is comprised of elected officials from KTMPO member cities, counties, state representatives, regional airports, Fort Cavazos, HCTD, TxDOT, FHWA and FTA, and others as appropriate. The TPPB reviews data, studies, plan amendments and recommendations presented by TAC and makes final decisions on transportation policies, plans, and projects for the region.

KTMPO's Commitment to the Public

KTMPO's promises to engage the public early and often, provide relevant information, utilize a variety of communication channels, create community partnerships, remove barriers to public involvement, listen, seek to understand, capture, and share the public's concerns with the KTMPO decision-making bodies.

KTMPO will ensure all individuals have meaningful access to programs and activities by providing reasonable accommodations for persons with disabilities and/or limited English proficiency. Auxiliar aids, sign language interpretation, and language translation services will be provided upon advanced notice. Individuals requesting special accommodation to participate in meetings should contact KTMPO staff at 254-770-2200 at least 24 hours prior to the scheduled meeting. Meeting publications from KTMPO will include language such as: "in accordance with the Civil Rights Act of 1964, KTMPO does not discriminate on the basis of race, color, or national origin." KTMPO's Limited English Proficiency (LEP) Plan, Title VI Plan, and Environmental Justice Program is available to the public on the KTMPO website at and at the KTMPO office.

KTMPO conducts its Title VI Plan and Environmental Justice Program in a team approach involving all KTMPO personnel. The Director of KTMPO is responsible for ensuring KTMPO's compliance with the Title VI and Environmental Justice implementing regulations.

Questions, comments, or inquiries concerning KTMPO policies, regarding compliance with Title VI or Environmental Justice, may be directed to the KTMPO Director:

Killeen-Temple Metropolitan Planning Organization 2180 N. Main Street P.O. Box 729
Belton, Texas 76513 (254) 770-2200 ktmpo@ctcog.org

Effectiveness of Public Engagement

KTMPO will ensure an ever-evolving evaluation of our role, the tools and techniques utilized, and our commitment to the public with respect to the Progressive Levels of Public Involvement chart.

Section 5

The Effectiveness of Public Engagement



















SECTION 5 – THE EFFECTIVENESS OF PUBLIC ENGAGEMENT

Promising Practices

KTMPO commits to continuous evaluation of engagement processes through public surveys and internal reviews to ensure equitable planning through implementation and decision-making (USDOT, 2022).

Measures of Effectiveness

Although the PEP will be reviewed at least every three years, KTMPO finds value in interim assessments to evaluate its effectiveness in soliciting public feedback and engaging citizens. A summary of PEP effectiveness will be made available to members of the TPPB at the end of each fiscal year. KTMPO staff will measure the effectiveness using two tools, public surveys and an internal review. Both tools are designed to ensure transparency and compliance with an emphasis on building community relationships. Adjustments to survey and internal review questions may be made based on societal, demographic, and regulatory changes. Objective measurements and subjective observations will be captured for analysis.

Quantitative data to be collected and summarized using the SMART (Specific, Measurable, Achievable, Relevant and Time-bound) framework may include:

- Attendance at open meetings, public meetings, workshops, or open-house events;
- Interactions such as page views of the KTMPO website and/or quantifiable social media metrics such as numbers of comments, reach, shares, and click through rate; and
- Percent of public comments by citizens living in the area most affected by the plan amendment.

Subjective observations may include:

- Verbal or written comments, positive or negative;
- Survey responses gauging interest, satisfaction, or concerns; and
- Responses to general questions related to federal and state requirements, public engagement processes, and plan development.

A Transportation Research Board (TRB) project for the National Cooperative Highway Research Program (NCHRP) on Measuring the Effectiveness of Public Involvement found that there are six key indicators important to the success of a community engagement effort (Brown et al., 2019). These are:

- 1. Influence and Impact: Public feedback has an impact on the project decisions and ensures that organizations are not just eliciting feedback from the public as part of a "checklist."
- Transparency and Clarity: Trust of government agencies has increased or improved because of the public involvement processes, and agencies were appropriately transparent about the project.
- 3. Timing: Public involvement started early enough and was of sufficient length and frequency to be valuable.
- 4. Inclusion: Public involvement was inclusive and representative of all targeted and affected populations.
- 5. Targeted Engagement: Public involvement included locations relevant to the targeted and affected populations.
- 6. Accessibility: Public involvement activities used multiple methods for participation.

Public Survey

The following questions are asked to the public in response to processes outlined in the Public Engagement Plan. Surveys are constructed as an introductory and a follow-up survey and are included on the following pages.

Figure 5.1 – Public Survey: Introductory

Public Survey – I	ntroductory
Do you know what KTMPO does and that we serve your area?	Yes NoN/A
Do you know that KTMPO welcomes your	Yes NoN/A
points of view and interest in the transportation	
decision-making process?	Interest: WalkBusBikeDrive
Would you like to learn more or get involved?	Name: Method of contact:
Do you need an interpreter or translator?	If Yes, which language
	No N/A
Are you hearing or visually impaired?	Yes No N/A
Do you know how to request accommodations for auxiliary aids, sign language interpretation, and translation?	Yes No N/A
What zip code do you live in?	Zip Code:
Have you been invited to a meeting or event?	Yes No N/A
Do you have access to the internet?	Internet: Yes No N/A
Do you represent a tribal group that received	Yes, which Tribe:
information on major transportation decisions	No N/A
affecting the region?	
Please share any final comments regarding KTM	PO's outreach efforts:

Figure 5.2 – Public Survey: Follow-up

Public Survey	– Follow-up
When did you first learn about public	Date:
meetings, open meetings, plan updates or	· · · · · · · · · · · · · · · · · · ·
other information significant to	
transportation planning?	
transportation planning.	
How did you learn about transportation	Community Event: Email:
issues and decision-making opportunities?	Printed brochure: Newspaper:
issues and decision-making opportunities:	
	Presentation: Social Media:
Were you able to find our website and	Yes No N/A
Were you able to find our website and	res NO N/A
social media?	
Were you able to access virtual open or	Yes No N/A
public meetings?	100
public moduligo.	
Were you able to view open meeting	Yes No N/A
recordings and minutes?	
recordings and minutes.	
Were you able to walk, bike, bus, or drive to	
in-person open meetings and public	Yes No N/A
meetings?	Mode
meetings:	Wode
If you have limited mobility, were you able	Yes No N/A
to safely enter the building?	
	<u> </u>
Did you use the public comment lockbox	Yes No N/A
placed in the foyer of KTMPO offices?	
Did you submit public comments, mapping	Yes No N/A
tool responses or take a survey?	10011011/1
toor responses or take a survey!	
If no, why not or what can KTMPO do to get	Why?
your feedback?	••••••••••••••••••••••••••••••••••••••
your recuback:	
If yes, did you receive a response to your	Yes No N/A
comment from KTMPO staff within five	10310010//(
business days?	
Do you trust that KTMPO shared your	Yes No N/A
public feedback with decision-makers?	
passed to design that a delicitor matter of	

Do you feel KTMPO was fair and equitable during public outreach, meetings, and events?	Yes No N/A
Please share any final comments regarding I	KTMPO's outreach efforts:

Internal Review

KTMPO's internal review is not intended to be a rubric measuring successes or failures, rather an assessment of lessons learned so modifications to outreach tools and techniques can be made as needed. Responses may include, but are not limited to, the following questions.

Section 1: The Foundation to Public Engagement

Structure:

- 1. How did KTMPO fulfill the Public Engagement Mission Statement to foster two-way communication that connects the public's point of view and interests to the transportation decision making process ensuring equitable access for all?
- 2. How many professional and administrative staff were employed each year to carry out the core activities and responsibilities of transportation planning, to include public involvement?

Core Activities & Responsibilities:

- 1. To the greatest extent possible, how did KTMPO engage in the continuous, cooperative, and comprehensive (3C) transportation planning process?
- 2. To the greatest extent possible, how did KTMPO utilize data and performance-driven processes to forecast population trends, employment growth, and projected land use to identify major transportation needs and opportunities for investment?
- 3. Based on public feedback and coordination with TAC and TPPB, were longand short-range transportation improvement priorities and investments determined and documented in transportation plans?

Section 2: The Requirements & Best Practices for Meaningful Public Engagement

1. How did KTMPO uphold the commitments in the Diversity, Equity, Inclusion and Accessibility statement?

Federal Requirements

- How did KTMPO implement equitable public engagement strategies that comply with federal requirements outlined in the PEP, including but not limited to, federal transportation bills, Title 23 of the USC, 23 CFR 450, Title VI of the Civil Rights Act of 1964?
- 2. Did KTMPO provide public involvement opportunities to the groups and decision-making bodies mentioned in 23 CFR?

State Requirements

 Did KTMPO conduct meetings in compliance with the Texas Open Meetings Act?

Environmental Justice

 How did KTMPO promote Environmental Justice in the transportation planning process in respect to the National Environmental Policy Act of 1969?

Section 3: Plan Development in Respect to Public Engagement

- 1. If any KTMPO plans were updated or amended, were revisions made according to the plan update schedule outlined in the PEP?
- 2. To the greatest extent possible, did KTMPO plan updates or amendments reflect changes in federal or state requirements, demographic shifts, outreach techniques and Environmental Justice methodology (Appendix D)?

Section 4: The Process of Public Engagement

The Progressive Levels of Public Involvement

Inform

- 1. Which channels of communication (email, rack cards, social media posts, newspaper publications, presentation) were utilized to inform the public and how often were they used?
- 2. How many languages did communication channels provide translation for?
- 3. Was meeting information, plan updates and other information significant to transportation provided to the public through communication channels in a timely manner?

Understand

- 1. Did KTMPO receive requests for translation services?
- 2. How many public comments were received in each language: English, Spanish, or another language?
- 3. How many community events were attended that provided opportunities for public involvement or comment?
- 4. How many events or meetings were attended that resulted in discussing transportation issues with advocates for special populations including low-income individuals, the elderly, people with disabilities, and minority communities?
- 5. Did KTMPO reach out to TxDOT to obtain an updated list of tribal governments with an interest in the KTMPO region? Did KTMPO send certified mail to tribal leadership during the three-year period to keep them informed of major transportation decisions affecting the region?

Involve

- 1. Were notification requirements for public comment periods, public meetings, and open meetings followed as outlined in the PEP?
- 2. In the interest of accessibility, were locations of public meetings and open meetings planned in respect to EJCOC, virtual attendance opportunities made available, and was a public comment lockbox placed in the foyer of KTMPO offices checked weekly?
- 3. Were the PEP, MTP, TIP and CMP updated according to the schedule outlined in the PEP?
- 4. Did staff ensure that comments received were responded to within five days and summarized in an appendix of the appropriate plan?
- 5. Were public meeting recordings and minutes posted to the website and YouTube channel within 30 days?

Collaborate

- 1. What recommendations or issues did the Freight Advisory Committee bring to TAC and Policy Board?
- 2. What recommendations or issues did the Bicycle & Pedestrian Advisory Committee bring to TAC and Policy Board?
- 3. Were other study advisory committees and special interest groups meetings held that provided opportunities for public involvement or comment?
- 4. Were citizens and members of community organizations representing special populations including low-income individuals, the elderly, people with disabilities, and minority communities invited to attend and become members of KTMPO advisory committees?

Empower

- 1. Did staff share all public feedback with TAC, Policy Board or representatives as appropriate prior to final decision-making?
- 2. How did staff communicate final decisions to the public?

KTMPO's Commitment to the Public

- 1. To the greatest extent possible, did KTMPO uphold its commitment to the public as mentioned in The Progressive Levels of Public Involvement chart?
- 2. Did KTMPO meeting publications and website include language citing the Civil Rights Act of 1964 and uphold this regulation and those set forth in the Title VI Plan and Environmental Justice Program?

Section 5: The Effectiveness of Public Engagement

- 1. Did KTMPO conduct an ever-evolving evaluation of its role, the tools and techniques utilized, and its commitment to the public in respect to the PEP and Progressive Levels of Public Involvement chart?
- 2. Overall, did KTMPO implement practices and procedures that demonstrated effective public engagement?



Conclusion

How can the public engagement process be successful if it does not begin and end with you in mind? Throughout the development of this plan, KTMPO intentionally designed each section to connect with you, and your points of view and interests in the transportation decision-making process. We want to develop a culture of mutual concern where relational connection is built and everyone feels heard, respected, and wants to make a difference. With the support of Policy Board and advisory committees, KTMPO commits to advancing meaningful public engagement.



Appendices



















APPENDIX A – GLOSSARY OF ACRONYMS & TERMS

- BPAC Bicycle & Pedestrian Advisory Committee
- CFR Code of Federal Regulations
- CMP Congestion Management Process
- CTCOG Central Texas Council of Governments
- DEIA Diversity, Equity, Inclusion and Accessibility
- EJ Environmental Justice
- EJCOC Environmental Justice Community of Concern
- FAA Federal Aviation Administration
- FAC Freight Advisory Committee
- FHWA Federal Highway Administration
- FTA Federal Transit Administration
- HCTD Hill Country Transit District (aka The Hop)
- KTMPO Killeen-Temple Metropolitan Planning Organization
- LEP Limited English Proficiency
- MPO Metropolitan Planning Organization
- MTP Metropolitan Transportation Plan
- PEP Public Engagement Plan
- STIP Statewide Transportation Improvement Program
- TAC Technical Advisory Committee
- TIP Transportation Improvement Program
- TPPB Transportation Planning Policy Board
- TxDOT Texas Department of Transportation
- UPWP Unified Planning Work Program
- USDOT United States Department of Transportation
- USC United States Code

APPENDIX B - REGIONAL AGENCIES AND STAKEHOLDERS

- Airports/Railroads
- Bureau of Land Management Forest Service (US Department of Agriculture)
- General Land Office
- Bell County
- Coryell County
- Congressional Representatives
- Department of Aging & Regional Services
- · Department of Section 8 housing
- Fort Cavazos
- Homeland Security
- Historical Commission
- Lampasas County
- Local Churches
- Local Historical Agencies
- Local Land Use Plans (City and County)
- Local Parks and Recreation Departments
- Local Economic Development Corporations
- Local Chambers of Commerce
- Local City Government
- Local Educational Institutions
- Local Planning & Zoning Commissions
- Local Transportation agencies
- National Marine Fisheries
- Public Libraries
- State Representatives
- Tribal Nations
- Texas Commission on Environmental Quality (TCEQ)
- Texas Historical Commission
- Texas Parks and Wildlife
- U.S. Army Corps of Engineers
- U.S. Border Patrol
- U.S. Department of Transportation

- U.S. Environmental Protection Agency
- U.S. Fish and Wildlife Services
- U.S. Geological Survey
- TAC and TPPB Members
- Elected Officials and Legislators
- Transportation Agencies (transit, rail, airport)
- Councils of Governments
- Major Employers
- Local Media (print, television, and radio)
- Freight shippers
- Providers of freight transportation services
- Private transportation providers (taxi, etc.)
- Bicycle interest groups
- Pedestrian interest groups
- Transit interest groups
- Disabled persons interest groups
- Historical preservation groups
- Public library (for posting notices)
- Users of public transportation and/or representatives
- Users of pedestrian walkways and bicycle transportation facilities
- Local school districts
- Local colleges & Universities
- Business and civic groups
- Social service organizations
- Native American Tribal Councils
- Special interest groups
- Representatives of public transportation employees
- Central Texas Workforce
 Development representatives
- Any private citizens or agency representatives who request notification

APPENDIX C - PUBLIC COMMENT FORM

PUBLIC COMMENT FORM



Instructions: Your personal information is not required, but may allow planning officials to contact you in the future. Your comments will be recorded and presented to our Transportation Policy Board before voting on project selection or funding decisions. *Knowing your location will help KTMPO with planning the needs in your community.

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itle:			
Company:			
Address:			
(Or Closest Intersection			
hone:			
mail:			
Comme	ents:		What do
(MORE ROOM O			you want
			to say?
	All comments and personal information are subject to requests made under the		
-			
	KTMPO 2180 N. Main St. Belton,	TX 76513 (254) 770-220	0 www.ktmpo.org

Formulario de Comentario Público



organización de planificación metropolitana

Instrucciones: Su información personal no es necesaria, pero puede permitir que los funcionarios de planificación se comuniquen con usted en el futuro. Sus comentarios serán registrados y presentados a nuestra Junta de Política de Transporte antes de votar sobre la selección del proyecto o las decisiones de financiación. * Conocer su ubicación ayudará a KTMPO a planificar las necesidades de su comunidad.

Nombre:				
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	KTMPO 2180 N. Mai	n St. Belton, TX 765:	13 (254) 770-2200	www.ktmpo.org

APPENDIX D - ENVIRONMENTAL JUSTICE

Demographics and Methodology

By understanding the demographic situation in the region, we can understand what may set certain groups apart from the majority. The Environmental Justice Communities of Concern (EJCOC) in the KTMPO area have been identified using data from the following sources:

2021 American Community Survey (ACS) five-year estimates for determining:

• Census Block Groups ranked above the 85th Percentile of the regional income index (Family Poverty, Household Poverty, Median Income).

2020 Decennial Census for determining:

- Census Block Groups with 50% or more of the population identifies as minority of one or more race (Black; Asian or Pacific Islander, American Indian, Eskimo or Aleut; Other Race).
- Census Block Groups with 35% or more persons of Hispanic or Latino descent.
- Total population living and working in the KTMPO region, referred to as the Community of Comparison.

Figure F.1 – General Demographics in KTMPO Area

	Total Population Percent of		of Total	Median Household Income		
	2018 ACS	2021 ACS	2018 ACS	2021 ACS	2018 ACS	2021 ACS
KTMPO population	400,580	432,886	100%	100%	\$54,184	\$58,398
Race						
White	258,537	188,681	64.5%	43.59%	\$54,267	\$64,067
Black or African- American	89,082	90,383	22.2%	20.88%	\$50,659	\$57,763
Asian	11,559	12,685	2.9%	2.93%	\$56,305	\$59,553
Native American / Alaska Native	2,983	1,782	0.7%	0.41%	-	\$58,942
Hawaiian Native or Pacific Islander	3,055	4,535	0.8%	1.05%	-	\$69,168
Two or more races	22,532	26,272	5.6%	6.07%	\$54,560	\$54,667
Some other race	12,832	33,317	3.2%	7.7%	\$49,102	\$42,831
Ethnicity						
Hispanic	94,166	106,101	23.5%	24.51%	\$46,842	\$50,229

Low-Income Calculations

Low-Income areas were identified by creating an Income Index. This index compared family poverty, household poverty, and median income from the 2021 American Community Survey 5-year estimates. Median Income for each Block Group was compared against county median income. For poverty, Block Groups were assessed by the percentage of families and households determined to be below the poverty threshold by the U.S. Census.

Each Block Group was ranked in each category in the following manner: Block Groups were sorted by the percent of families in poverty in decreasing order, such that the greatest percent of families in poverty was the first listed. The Block Groups were then ranked such that the greatest percent had the largest numerical rank.

Block Groups were then sorted by the percent of households in poverty in decreasing order, such that the greatest percent of households in poverty was the first listed. The Block Groups were then ranked such that the greatest percent had the largest numerical rank.

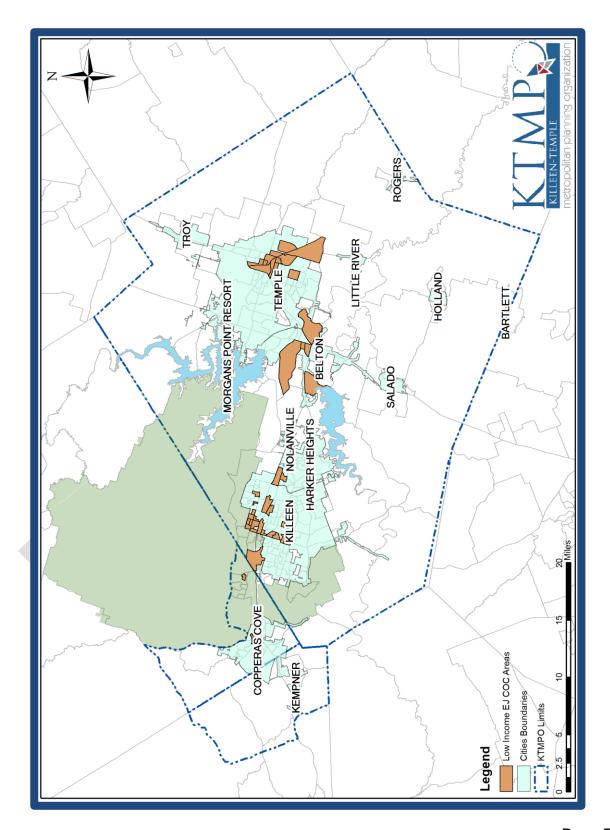
For household median income, the median income for that Block Group was compared to the county-wide household median income. This resulted in a positive number where the Block Group median household income was above the county median household income, and a negative number if the Block Group median household income was below the county median household income. The difference was sorted so that the negative numbers appeared first and were ranked such that the Block Group most below the county median household income received the largest numerical rank. Note that some Block Groups did not show any income data. In those cases, they were assigned the average of the surrounding geographies.

The three ranks were summed to determine a total score, and this total score was reranked to create an Income Index rank. This Income Index showed the areas with the overall highest rates of family and household poverty as well as the greatest amount below county median income. Block Groups were sorted in descending order by this index rank and selected by percentile. To help visualize the selected areas, block groups were denoted at the 95th, 90th, 85th, 80th, and 75th percentiles.

KTMPO has determined that keeping the threshold for determining EJCOC at the 85th percentile is the most appropriate course of action as there is minimal change in selected block group from the 2020 Public Participation Plan update. Additionally, keeping the same threshold will allow for historical analysis of trends which will provide KTMPO with better information to inform the planning process in the future.

See map on the following page.

Figure F.2 – Environmental Justice Areas: Low-Income



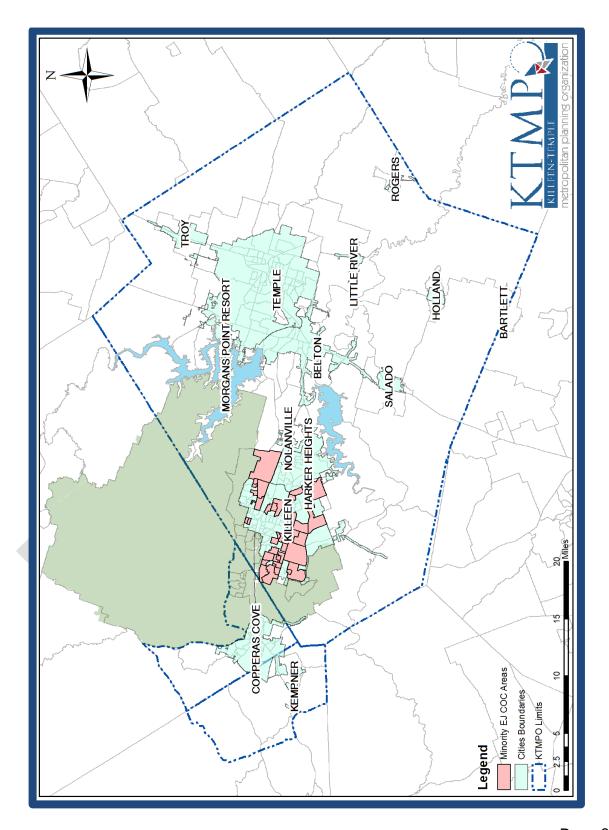
Minority Calculations

Block Groups were assessed for percentage the residents who identified as minority of one or more races during the 2020 Decennial Census. Past plans used a threshold of 50% minority at the Census tract level. We evaluated the Block Group percentages above and below 50% to determine if this threshold should change. The maximum value was 100% minority. Selecting Block Groups with 50% or higher aligns well with the previous plan by comparing changes within Block Groups since the 2020 update at the same threshold, while adding smaller areas within certain tracts that were not previously selected. Staff recommends keeping the minority threshold at 50%.

We attribute the higher density of minority populations in and around Killeen to the influence of nearby Fort Cavazos. The United States Armed Forces represent a vast cross-section of the American population, by and large mirroring the nationwide averages for minorities, ethnic groups, and other demographic distinctions. This pattern is reflected in the communities observed in and around the military installation.

See map on the following page.

Figure F.3 – Environmental Justice Areas: Minority



Hispanic and Latino Calculations

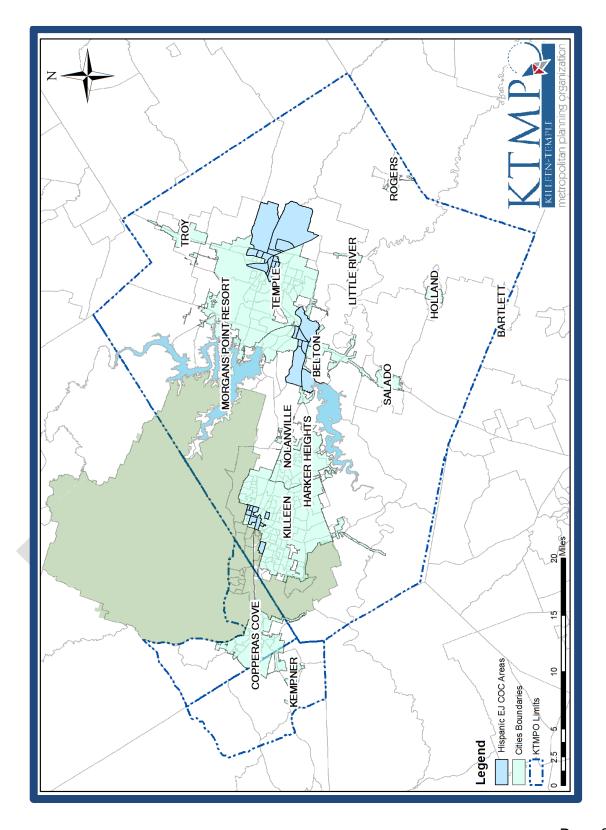
KTMPO recognizes that there is a strong Hispanic heritage in Texas; and therefore, included Hispanic and Latino populations in our consideration of the regional population. KTMPO utilized the total number of people who identified as Hispanic or Latino during the 2020 Decennial Census.

Hispanic / Latino areas were identified by comparing percentage of residents in each Block Group who were Hispanic or Latino, of any race. The maximum value was 59.69%. The previous plan selected Block Groups with a percentage over 35%. That threshold still appears to be valid based on minimal change in the overall data since 2015. Keeping the same threshold for another cycle will also allow future analysis of historical trends in the KTMPO region, which could prove useful for future planning decisions.

Staff recommends keeping the Block Groups Hispanic/Latino threshold over 35%. It highlights those areas where the Hispanic community resides in greater percentages as compared to the region as a whole; and includes a share of neighborhoods throughout the region.

See map on the following page.

Figure F.4 – Environmental Justice Areas: Hispanic or Latino



Environmental Justice Areas

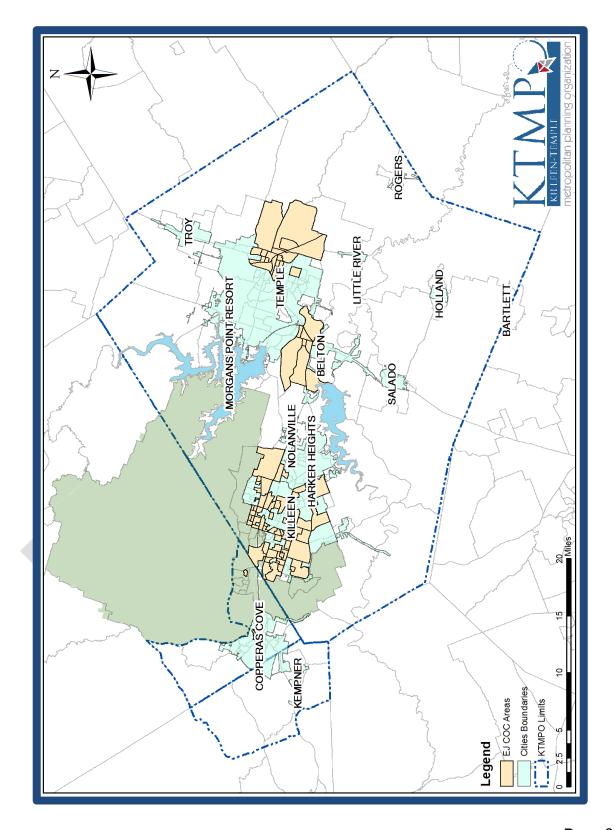
To generate an overall map of potential Environmental Justice Areas, the Block Groups identified for Low-Income, Minority and Hispanic populations were combined. A Block Group only needs to be identified in one of the categories to be selected; it does not have to meet all three criteria.

Other demographic categories that may be considered under an Environmental Justice program are ethnic group, language, religion, age, or disability. Any readily identifiable grouping of one or more of these categories may then be considered an Environmental Justice Community of Concern.

See map on the following page for identified Environmental Justice Areas.



Figure F.5 – Environmental Justice Areas: Low-Income, Minority, & Hispanic or Latino



APPENDIX E – REQUIREMENTS

Additional Codes of Federal Regulations and U.S. Codes

Federal bills influence regulations written by federal agencies, such as the USDOT, and found in the Code of Federal Regulations (CFR). Federal transportation bills also influence federal statutes or codes written by Congress and found in the U.S. Code (USC). KTMPO's PEP adheres to following these regulations and codes regarding public participation and consultation requirements:

- 23 CFR 200 which implements compliance to civil rights laws and regulations, and compliance reviews relative to federal programs;
- 23 CFR 450 which requires public involvement in the metropolitan planning process, the development and content of the Metropolitan Transportation Plan (MTP) and the Transportation Improvement Program (TIP);
- 23 CFR 771 which requires early coordination with appropriate transportation agencies, environmental agencies and the public regarding the environmental impacts of projects;
- 28 CFR 35-36 which prohibits discrimination on the basis of disability by public entities as well as ensures the protection of accommodation and access to facilities in accordance with the Americans with Disability Act;
- 40 CFR 1506 which requires public notice of NEPA-related hearings, public meetings, and the availability of environmental documents as it relates to transportation planning;
- 49 CFR 21 which requires providing information to the public regarding the federal funding recipient's obligations under DOT's Title VI regulations and apprising members of the public of the protections against discrimination afforded to them by Title VI;
- 49 CFR 27 which prohibits exclusion from the participation in, denying the benefits of, or subjecting to discrimination under any program or activity receiving federal financial assistance; and
- 49 CFR 613 which requires carrying out continuing, cooperative, and comprehensive performance-based multimodal transportation planning, processes and programming.
- 23 USC 109 which assures that possible adverse economic, social, and environmental effects relating to any proposed project on any federal-aid system have been fully considered in developing such project, and that the final decisions on the project are made in the best overall public interest;
- 23 USC 134-135 which requires public involvement for land-use management, natural resources, environmental protection, conservation and historic preservation;
- 23 USC 150 which requires public involvement for establishment of regional transportation performance measures and targets;

- 23 USC 217(g) which requires public involvement for bicycle transportation and pedestrian walkway planning and design;
- 23 USC 324 which prohibits against discrimination on the basis of gender in programs or activities receiving federal financial assistance;
- 42 USC 2000(d) which prohibits against exclusion from participation in, denial of benefits of, and discrimination under federally assisted programs on grounds of race, color, or national origin;
- 42 USC 3334 which requires coordination of federal agencies with state and local governments in review of projects, comments and recommendations submitted for federal financial assistance;
- 42 USC 6101 which prohibits discrimination on the basis of age in programs or activities receiving federal financial assistance;
- 49 USC 5303 which requires public involvement for metropolitan transportation planning;
- 49 USC 5304 which requires public involvement for statewide and nonmetropolitan transportation planning;
- 49 USC 5307 which requires public involvement for projects that serve urbanized areas;
- 49 USC 5310 which requires public involvement for projects that enhance the mobility of seniors and individuals with disabilities;
- 49 USC 5311 which requires public involvement for projects that serve rural areas:
- 49 USC 5332 which prohibits discrimination on the basis of race, color, creed, national origin, sex, or age in employment or business opportunity;
- 49 USC 5339 which requires public involvement for projects relating to buses and bus facilities;

Additional Orders and Guidance

In addition to federal transportation bills, codes and regulations, there are other federal statues and orders that impact a public participation plan. These include:

- Executive Order 12898 of 1994 Environmental Justice in Minority Populations and Low-Income Populations which requires recipients of federal funding to identify and address disproportionate health or environmental effects of federally funded plans and projects on minority and low-income populations. This order reinforces Title VI of the 1964 Civil Rights Act that focused federal attention on environmental conditions and the health of residents in minority and low-income communities. This requirement is referred to as Environmental Justice (EJ) policy;
- Executive Order 13166 of 2000 Improving Access to Services for Persons with Limited English Proficiency (LEP) which requires improved access for individuals

- who do not speak English as their primary language and have limited ability to read, speak, write, or understand English;
- Executive Order 13175 of 2000 Consultation and Coordination with Tribal Governments which requires agencies to establish regular and meaningful consultation and collaboration with tribal officials regarding formulating or implementing policies that have tribal implications;
- Department of Transportation Policy Guidance Concerning Recipients' Responsibilities to Limited English Proficient (LEP) Persons which outlines guidance concerning services and policies by recipients of federal funding related to persons with limited English proficiency. This guidance is based on Title VI of the Civil Rights Act of 1964.
- Executive Order 13985 of 2021 Advancing Racial Equity and Support for Underserved Communities Through the federal government which lays the foundation for removing barriers to equal opportunity, delivering resources and benefits equitably and improving quality, frequency, and accessibility of community engagement and consultation with impacted communities;
- Department of Transportation Order 1000.12C of 2021 The U.S. Department of Transportation Title VI Program which ensures all DOT assisted programs are implemented in compliance with Title VI so that all members of the public enjoy equality of opportunity, regardless of race, color, or national origin (including limited English proficiency); and
- Department of Transportation Order 5610.2C of 2021 The U.S. Department of Transportation Actions to Address Environmental Justice in Minority Populations and Low-Income Populations which sets forth the U.S. DOT policy to consider environmental justice principles in all (U.S. DOT) programs, policies, and activities.

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